

SOUTH CAROLINA REVENUE AND FISCAL AFFAIRS OFFICE STATEMENT OF ESTIMATED FISCAL IMPACT

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This fiscal impact statement is produced in compliance with the South Carolina Code of Laws and House and Senate rules. The focus of the analysis is on governmental expenditure and revenue impacts and may not provide a comprehensive summary of the legislation.

S.0221 Introduced on January 12, 2021 **Bill Number:**

Author: Shealy

Subject: Extension of Foster Care

House Judiciary Requestor: RFA Analyst(s): Payne and Gardner

Impact Date: February 17, 2021 Updated for Additional Agency Response

Fiscal Impact Summary

This bill will increase the General Fund expenditures of DSS by \$7,145,388 and Federal Funds expenditures by \$4,783,313, for a total of \$11,928,701 by FY 2023-24 to extend foster care programs for individuals under the age of twenty-one who are, or were, in the legal custody of DSS on their eighteenth birthday. This estimate includes funds to provide an additional 33 FTEs, upgrades and maintenance to their Child Welfare Information System (CAPPS), and to provide direct client payments to eligible individuals. DSS estimates the provisions of this bill will not be fully implemented until FY 2023-24 as more foster children reach the age of eighteen and become eligible for this program.

The Judicial Department indicates the bill would increase family court caseloads, though there is no data available with which to estimate the number of filings, hearings, or trials that may result. The department expects to manage any additional costs associated with increased caseloads using existing General Fund resources.

The Administrative Law Court indicates this bill does not have an expenditure impact on the General Fund, Other Funds, or Federal Funds.

This fiscal impact has been updated for additional agency responses.

Explanation of Fiscal Impact

Updated for Additional Agency Response Introduced on January 12, 2021 **State Expenditure**

This bill establishes the procedures for an extended foster care program for individuals under the age of twenty-one who are, or were, in the legal custody of DSS on their eighteenth birthday. To be eligible, an individual must also be enrolled in a post-secondary, vocational, or employment barrier educational program, employed at least eighty hours a week, or incapable of performing one of these activities due to a physical, intellectual, emotional, or psychiatric condition that limits participation. An individual who wishes to participate in the foster care extension program may authorize such in writing with DSS prior to their eighteenth birthday, at which time the department shall begin the process to have the placement approved by the family court.

DSS indicates they will require an additional 33 FTEs to perform the duties enumerated in this bill. Of the thirty-three total FTEs, there will be twenty-one case managers, four case aides, four case manager supervisors, one program coordinator, one administrative review coordinator, one Title IV-E eligibility coordinator, and one trainer. DSS estimates these additional FTEs will increase the agency's expenditures by a total of \$1,331,136, of which \$1,005,894 will be General Fund expenditures, and \$325,242 will be Federal Funds expenditures. Additionally, DSS anticipates they will require modifications to their CAPPS system and ongoing maintenance to comply with the provisions of this bill. DSS estimates these modifications and ongoing maintenance activities will increase expenditures by \$15,000 annually by FY 2023-24, which is when the extended foster care program is expected to be fully implemented. DSS indicates these system expenditures would be funded with \$12,000 from the General Fund and \$3,000 from Federal Funds. Additionally, DSS estimates this bill will increase their annual expenditures by a total of \$10,582,565 to provide direct client payments to eligible individuals. DSS indicates these payments include supervised independent living per diems, payments through the therapeutic foster care program, and direct stipends to individuals remaining in the extended foster care program. Of this total expenditure increase for payments, DSS estimates \$6,127,494 will be General Fund expenditures, and \$4,455,071 will be Federal Funds expenditures. Therefore, bill is expected to increase General Fund expenditures by \$7,145,388 and Federal Funds expenditures by \$4,783,313, for a total of \$11,928,701 by FY 2023-when it is expected the provisions of this bill will be fully implemented. This impact has been updated with additional information from the agency.

Judicial Department. This bill provides an extended foster care program for certain eligible children, extends the family court's jurisdiction, and provides for voluntary placement agreements. In addition, it provides that a summons, petition, and supplemental report must be served on the child and includes notice of the procedures to request counsel; however, no responsive pleading is required. The bill requires that family courts must, within 60 days, have a hearing and make findings, and they must continue to review the child's status annually. The department indicates the bill would increase family court caseloads, though there is no data available with which to estimate the number of filings, hearings, or trials that may result. The department expects to manage any additional costs associated with increased caseloads using existing General Fund resources.

Administrative Law Court. The agency indicates this bill will have no expenditure impact on the General Fund, Other Funds, or Federal Funds. Any expenses associated with the enactment of the bill can be managed within the current appropriations of the agency.

State Revenue

N/A

Local Expenditure and Local Revenue

N/A

Introduced on January 12, 2021 State Expenditure

This bill establishes the procedures for an extended foster care program for individuals under the age of twenty-one who are, or were, in the legal custody of DSS on their eighteenth birthday. To be eligible, an individual must also be enrolled in a post-secondary, vocational, or employment barrier educational program, employed at least eighty hours a week, or incapable of performing one of these activities due to a physical, intellectual, emotional, or psychiatric condition that limits participation. An individual who wishes to participate in the foster care extension program may authorize such in writing with DSS prior to their eighteenth birthday, at which time the department shall begin the process to have the placement approved by the family court.

DSS indicates they will require an additional 33 FTEs to perform the duties enumerated in this bill. Of the thirty-three total FTEs, 21 will be case managers, 4 will be case aides, 4 will be case manager supervisors, 1 program coordinator, 1 administrative review coordinator, 1 Title IV-E eligibility coordinator, and 1 trainer. DSS estimates these additional FTEs will increase the agency's expenditures by a total of \$1,331,136, of which \$1,005,894 will be General Fund expenditures, and \$325,242 will be Federal Funds expenditures. Additionally, DSS anticipates they will require modifications to their CAPPS system and ongoing maintenance to comply with the provisions of this bill. DSS estimates these modifications and ongoing maintenance activities will increase expenditures \$15,000 annually by FY 2023-24, which is when the extended foster care program is expected to be fully implemented. DSS indicates these system expenditures would be funded with \$12,000 from the General Fund, and \$3,000 from Federal Funds. Additionally, DSS estimates this bill will increase their annual expenditures by a total of \$10,582,565 to provide direct client payments to eligible individuals. Of this total expenditure increase for payments, DSS estimates \$6,127,494 will be General Fund expenditures, and \$4,455,071 will be Federal Funds expenditures. Therefore, bill is expected to increase General Fund expenditures by \$7,145,388 and Federal Funds expenditures by \$4,783,313, for a total of \$11,928,701 by FY 2023-when it is expected the provisions of this bill will be fully implemented. The Revenue and Fiscal Affairs office has requested further information regarding these estimates and will update the impact statement once it is available.

Judicial Department. The expenditure impact of this bill is pending, contingent upon a response from the department.

Administrative Law Court. The expenditure impact of this bill is pending, contingent upon a response from the agency.

State Revenue

N/A

Local Expenditure and Local Revenue

N/A

Frank A. Rainwater, Executive Director